

Message Text

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14

ACTION EB-11

INFO OCT-01 EUR-25 ISO-00 SS-20 SCI-06 FEA-02 TRSE-00

CIAE-00 INR-10 NSAE-00 RSC-01 COME-00 INT-08 IO-14

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R 280851Z JAN 74

FM AMEMBASSY THE HAGUE

TO SECSTATE WASHDC 2818

INFO USMISION EC BRUSSELS

C O N F I D E N T I A L THE HAGUE 436

STATE ALSO FOR T/IEP

E.O. 11652: GDS

TAGS: ENRG, PINR

SUBJECT: BIO REPORTING FOR ENERGY CONFERENCE

REF: STATE 013742

1. GON HAS EVOLVED TWO SPECIAL CHANNELS FOR DECISIONMAKING IN CONNECTION WITH OIL CRISIS. ONE DEALS EXCLUSIVELY WITH INTERNAL SUPPLY AND DISTRIBUTION QUESTIONS AND WITH IMPLICATIONS FOR DOMESTIC ECONOMIC POLICY. SECOND HANDLES ALL INTERNATIONAL ASPECTS INCLUDING RELATIONS WITH EC, OECD, NATO, UN, LDC'S AND FEB 11 CONFERENCE. ALTHOUGH THERE IS SOME OVERLAPPING OF KEY PERSONNEL, THESE TWO CHANNELS DO NOT CONVERGE UNTIL THEY REACH FULL CABINET. EACH IS DESCRIBED BELOW.

2. INTERNAL POLICY CHANNEL.

(A) AT WORKING LEVEL, POLICY FORMULATION IS CONDUCTED BY AD HOC INTERAGENCY OIL COMMITTEE CHAIRED BY F.W. RUTTEN, SECRETARY GENERAL OF MINISTRY OF ECONOMIC AFFAIRS (MOEA). RUTTEN COMMITTEE HAS REPRESENTATION FROM ALL GON MINISTRIES, TYPICALLY AT DIRECTOR LEVEL, BUT WE ARE INFORMED THAT 80 PERCENT OF PROPOSALS COME FROM EITHER MOEA (VAN RHIJN) OR TRANSPORT MINISTRY (DINGEN). WILLEMSSEN OF MOEA IS SECRETARY AND EXERCISES SOME BUREAUCRATIC INFLUENCE BUT
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DOMINATING FIGURE IS CHAIRMAN RUTTEN.

(B) MINOR NUANCES OF POLICY ARE RESOLVED BY RUTTEN COMMITTEE BUT ALL PROPOSALS OF REAL SIGNIFICANCE ARE FUNNELLED TO AD HOC CABINET COMMITTEE ON OIL POLICY CHAIRED BY PRIMIN DEN UYL AND CONSISTING OF MINISTERS OF ECONOMIC AFFAIRS (LUBBERS), FOREIGN AFFAIRS (VAN DER STOEL), TRANSPORT AND WATERWAYS (WESTERTEP), FINANCE (DUISENBERG) AND CULTURE AND RECREATION (VAN DOORN). DISCUSSIONS IN CABINET COMMITTEE ARE ATTENDED BY CERTAIN STATE SECRETARIES (NOTABLY POLAK OF INTERIOR MINISTRY) AND SEVERAL CIVIL SERVANTS (USUALLY RUTTEN, WILLEMSSEN, VAN SCHAIK AND VAN RHIJN). VAN SCHAIK USUALLY REPRESENTS VAN DER STOEL UNLESS TOPICS OF FOREIGN POLICY SIGNIFICANCE, SUCH AS ISSUANCE OF GASOLINE RATION COUPONS TO FOREIGNERS, ARE TO BE DISCUSSED. SECRETARY OF CABINET COMMITTEE IS VAN DER GRAAF FROM PRIMIN'S OFFICE. WE UNDERSTAND THAT LUBBERS AND TO LESSER EXTENT WESTERTEP ARE DOMINANT VOICES IN THIS FORUM. WHEN CONTROVERSIES EMERGE, MINISTERS HUDDLE AMONG THEMSELVES AND DECIDE BY MAJORITY VOTE.

3. EXTERNAL POLICY CHANNEL

(A) WORKING LEVEL OF THIS CHANNEL CONSISTS OF AD HOC INTER-AGENCY WORKING GROUP ON INTERNATIONAL OIL POLICY CHAIRED BY MFA DIRGEN FRANS ITALIANER. ONLY THREE MINISTRIES -- MFA, MOEA, AND FINANCE -- ARE REPRESENTED. SINCE THIS GROUP IS NOW ENGAGED IN PRODUCING DUTCH POSITION PAPER FOR FEB 11 CONFERENCE, ITS FULL COMPOSITION IS WORTH RECORDING:

MFA:

H.C. POSTHUMAS MEYJES, POLICY PLANNER
M.H.J. RUTTEN, DEP DIR GEN FOR INTERNATIONAL COOPERATION
R.J. VAN SCHAIK, DIR FOR ECON COOPERATION

MOEA:

L.G. WANSINK, DIR GEN FOR ENERGY SUPPLY
A.A.T. VAN RHIJN, DIR FOR COAL AND OIL
W.P.H. VAN OORSCHOT, DIR GEN FOR FOREIGN ECONOMIC RELATIONS

MOF:

PROF. COENRAAD OORT, TREASURER GENERAL
A.I.A. LOOIJEN, DIR FOR INT'L FINANCIAL RELATIONS

VAN SCHAIK, VAN RHIJN AND LOOIJEN ARE PRIME MOVERS IN ABOVE GROUP. VAN RHIJN'S INPUT IS STRONGLY INFLUENCED BY HIS BOSS WANSINK.

(B) PROPOSALS FROM ITALIANER GROUP ARE SUBMITTED TO COORDINATING COMMITTEE FOR EUROPEAN INTEGRATION AND ASSOCIATION PROBLEMS, CONFIDENTIAL

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A PERMANENT BODY CHAIRED BY MFA STATE SECRETARY BRINKHORST AND CONSISTING OF DIRECTORS GENERAL FROM OTHER MINISTRIES. THIS GROUP LOOKS AT PROPOSALS PRIMARILY FROM STANDPOINT OF DUTCH EC POLICY. IT THEN FORWARDS PROPOSALS, WITH ITS RECOMMENDATIONS, EITHER TO CABINET COMMITTEE ON EUROPEAN AFFAIRS OR TO FULL CABINET DEPEND-ING UPON WHICH IS MEETING NEXT. EITHER HAS POWER OF FINAL DECISION, WITH LUBBERS AND VAN DER STOEL HAVING STRONGEST VOICE.

4. FROM FOREGOING IT IS APPARENT THAT KEY FIGURES IN DUTCH OIL POLICY FORMULATION ARE LUBBERS, VAN DER STOEL, WESTERTERP (INTERNAL ONLY), F.W. RUTTEN (INTERNAL ONLY), ITALIANER, WANSINK, VAN SCHAIK AND VAN RHIJN. BIOGRAPHIC VIGNETTES WILL BE SUBMITTED ON THESE OFFICIALS IN SEPTTEL.

5. WE UNDERSTAND FROM VAN SCHAIK THAT POSITION PAPER ON FEB 11 CONFERENCE WILL BE IN FINALLY APPROVED FORM ON OR ABOUT JAN 31. VAN SCHAIK HAS VOLUNTEERED TO BRIEF US ON IT AND SEEK OUR COMMENTS AT THAT TIME. VAN DER STOEL WILL HAVE IT IN HAND FOR FEB 4 EC COUNCIL MEETING AND MAY SOUND OUT OTHER PARTNERS ON SOME ASPECTS, BUT IS NOT EXPECTED TO REVEAL IT IN FULL.
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